1. **Introduction**

1.1 This document contains the Financial Regulations as approved by the Council of Queen Mary University of London (henceforth known as QMUL) on the recommendation of the Finance and Investment Committee.

1.2 The Financial Regulations set out QMUL’s broad policies relating to Financial Control.

1.3 The purpose of the Financial Regulations is to ensure that the use of finances and resources comply with the requirements of internal control and with any legal or financial obligations as laid down by the Ordinances, HM Revenue and Customs, the Higher Education Funding Council for England (HEFCE) and other authorities.

1.4 The Audit and Risk Committee is responsible for maintaining a continuous review of the Financial Regulations and advising the Finance and Investment Committee of any additions or changes necessary. The Finance and Investment Committee recommends the Financial Regulations to Council for approval.

1.5 The President and Principal is responsible for determining how QMUL’s Financial Regulations are to be interpreted and when they can be waived.

1.6 The regulations and procedures shall be subject to full review at the termination of periods of no longer than three years, or such other shorter period as Council shall decide.

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**General Provision**

2. **Background**

2.1 QMUL was established by Act of Parliament and by the granting of a Royal Charter in 1989, following the merger of Queen Mary College (incorporated by charter in 1934) and Westfield College (incorporated in 1933).

2.2 The Charter has been revised on a number of occasions:

- 1995 - to reflect the merger of QMUL with Barts and the London School of Medicine and Dentistry
- 2008 - following QMUL’s successful application to the Privy Council for Degree Awarding Powers
- July 2010 - following a governance review and resultant revocation of the Statutes
- April 2013 – the organisation’s name changed from Queen Mary and Westfield College, University of London to Queen Mary University of London

2.3 Queen Mary University of London is (hereafter known as the ‘College’).

2.4 Its structure of governance is laid down in the instruments of its incorporation, namely the Charter of the College as interpreted by the Ordinances of QMUL.
2.5 The Charter establishes QMUL’s Council as the governing body, responsible for the management and administration of the College.

2.6 The Charter can only be amended by the Privy Council.

2.7 The Ordinances are the procedural rules which set out, in detail, how QMUL should conduct its business.

2.8 The Council of QMUL is empowered to make amendments to the Ordinances.

3. Legislation

3.1 QMUL is an exempt charity by virtue of the Charities Act 2006 (which replaced the Charities Act 1993).

3.2 From 1 June 2010, the exempt charity regulation provisions of the Charities Act 2006 came into effect for higher education institutions, whom are now subject to the regulatory powers of the Charity Commission.

3.3 On that date, HEFCE became the principal regulator of higher education institutions that are exempt charities. All principal regulators have a duty to promote compliance with charity law by the exempt charities for which they are responsible. This will require regular monitoring, including liaison with the Charity Commission on any complex issues.

3.4 Under the Universities of London Act 1994, as a member of the University of London, QMUL operates within the Federal statutory framework of the University of London’s Statutes, Ordinances and Regulations which were revised in 2008, following a review of the University of London. (See Appendix B for link to website).

4. Financial Memorandum with the Funding Council (HEFCE)

4.1 The Financial Memorandum between the Higher Education Funding Council for England (HEFCE) and QMUL sets out the terms and conditions on which funding grants are made.

4.2 QMUL’s Council is responsible for ensuring the conditions of the grant are met.

4.3 As part of this process QMUL must adhere to HEFCE’s Audit Code of Practice (Annex B of the Model Financial Memorandum between HEFCE and Institutions) which requires it to have sound systems of financial and management control. The Funding Council may withhold payment of the funding grant where this cannot be shown to be the case. The Financial Regulations of QMUL form part of the overall system of accountability.

5. Status of the Financial Regulations

5.1 The Financial Regulations apply to all activities of QMUL.

5.2 The Financial Regulations are subordinate to QMUL’s Charter and to any
restrictions imposed by the HEFCE financial memorandum and audit code of practice.

5.3 The purpose of these Financial Regulations is to provide control over the totality of QMUL’s resources and to provide management with assurances that the resources are being properly applied with the aim of achieving the goals of QMUL’s Strategic Plan.

5.4 Compliance with the Financial Regulations is compulsory for all staff connected with QMUL.

5.5 Failure to comply with the Financial Regulations will result in disciplinary action under QMUL’s disciplinary procedures. Any such breeches will be notified to Council through QMUL’s Audit and Risk Committee.

5.6 Heads of Schools/Institutes and Directors of Professional Service departments are responsible for ensuring that their staff are made aware of the existence and content of QMUL’s Financial Regulations.

5.7 A copy of QMUL’s Financial Regulations is available on QMUL’s Intranet.

Corporate Governance

6. The Council

6.1 The Council is the governing body of QMUL and is responsible for the strategic oversight of the institution and in determining its educational character and mission. It sits at the pinnacle of QMUL’s corporate governance framework. Council’s specific responsibility includes approval of its financial strategy and the securing of its assets. The Council comprises a majority of external members whose principal role is to bring independent expertise to QMUL from a range of sectors and professional spheres and to hold, collectively, the Executive to account. It meets at least five times per year.

6.2 The Council has ultimate responsibility for the management and administration of QMUL, including:

- To ensure the solvency of QMUL
- To safeguard the assets of QMUL
- To ensure the effective and efficient use of resources
- To ensure that funds provided by HEFCE are used in accordance with the terms and conditions specified in the Financial Memorandum between HEFCE and QMUL
- To ensure that funds provided by other funders are used in accordance with the terms and conditions specified in the conditions of the grant
- To ensure that financial control systems are in place and working effectively
- To ensure that QMUL complies with the HEFCE Audit Code of Practice
- To approve QMUL’s Strategic and other plans
- To approve QMUL’s budget and annual financial statements
- To appoint QMUL’s internal and external auditors

6.3 The Council has ultimate responsibility for QMUL’s financial management and administration. In order to undertake its duties effectively Council delegates...
decision-making in designated areas of College activities to a suite of sub-Committees.

7. Committee Structure

7.1 There are two committees of Council that have financial responsibility. These are the Audit and Risk committee and the Finance and Investment committee. The membership and Terms of reference for these committees are reviewed regularly and copies of them are available from the Council secretariat and published online.

8. Staff with Responsibility for Finance

The President and Principal

8.1 The President and Principal, as chief executive officer, is the head of QMUL. He has a general responsibility to the Council for the organisation, direction and management of QMUL. Under the terms of the formal Financial Memorandum between QMUL and the Higher Education Funding Council for England (HEFCE), the Principal is the designated officer of QMUL and in that capacity can be summoned to appear before the Public Accounts Committee of the House of Commons.

8.2 As chief executive, the President and Principal exercises considerable influence upon the development of College strategy, the identification and planning of new developments and the shaping of QMUL ethos. The President and Principal is assisted in this by the Queen Mary Senior Executive (QMSE).

Queen Mary Senior Executive (QMSE)

8.3 Queen Mary Senior Executive (QMSE) is the Senior Management Team of QMUL. It comprises the President and Principal and the Vice-Principals and Chief Strategy Officer. The Chief Operating Officer attends the meetings. QMSE, in conjunction with other senior College Officers in Professional Services, makes day-to-day business decisions and also ensures that strategic issues are directed to the relevant College committee for detailed scrutiny. It meets weekly and is responsible for:

- Planning, co-ordinating and managing teaching, research and support services
- Scanning the external environment and analysing its impact on Queen Mary
- Considering and planning for the future
- Reviewing the monthly management accounts

8.4 QMSE members, individually and collectively, advise the President and Principal on the management of day-to-day College business as well as its long-term future. Typical meetings review ongoing developments as well as considering specific topics arising from external stakeholders such as HEFCE and the Department for Business, Innovation and Skills. QMSE also receives, for initial consideration, substantive agenda items for Council and its committees.
Vice Principals

8.5 The Vice-Principals and Executive Deans for Humanities and Social Sciences, Science and Engineering and Health (School of Medicine and Dentistry) coordinate financial, staffing and resource planning in the Schools/Institutes within their sectors of QMUL.

8.6 The Vice-Principals for Teaching and Learning, Research, International Affairs and External Partnerships and Public Engagement are responsible for the strategic development of their respective cross cutting initiatives.

Heads of Academic Schools/Institutes

8.7 Heads of Schools in the Faculties are responsible to the President and Principal through their Vice-Principal for the maintenance and promotion of standards, efficiency and good order in their School. Heads of Institutes are responsible to the President and Principal through the Vice Principal and Executive Dean (Health).

8.8 Their financial responsibilities include:

- Ensuring that their staff are made aware of the existence and content of QMUL’s Financial Regulations
- Preparation of School/Institute academic, financial, personnel and accommodation plans in conjunction with the relevant Vice-Principal
- Ensuring that the resources which are controlled by the School/Institute are used effectively and efficiently and are managed in accordance with QMUL’s Financial Regulations
- Establishing and maintaining clear lines of responsibility within their Schools/Institutes for all financial matters, including Budgeting
- Ensuring that all expenditure from College accounts is incurred within the course of approved College business and is authorised in accordance with the scheme of delegation

8.9 The Director of Finance will supervise and approve the financial systems and procedures in use within their Schools/Institutes, including the form in which accounts and financial records are kept.

8.10 The Director of Finance will provide advice in the execution of their financial duties.

The Treasurer

8.11 The Treasurer is an external member of Council and sits on many of the principal committees of QMUL and is responsible to Council for maintaining an overview of QMUL’s financial policies and resources.

Chief Operating Officer and Chief Strategy Officer

8.12 These two positions are the Heads of QMUL Administration and report directly to the President and Principal.
Director of Finance

8.13 The Director of Finance is responsible for QMUL’s Finance Function including:

- Financial Transaction Processing: invoicing, accounts payable services, cash and accounting transactions
- Financial Protocols and Procedural Advice to the Heads of Schools/Institutes and to the Directors of Professional Services
- Purchasing Policy, Procedures and Regulations
- Management and Financial Accounts
- Annual Budgeting and Forecasting
- Procurement
- Coordination of internal audit matters

8.14 The Director of Finance is business owner of QMUL Financial Systems.

Head of Internal Audit

8.15 The Head of Internal Audit reports to the Audit and Risk Committee, and is responsible for Internal Audit Strategy. The Director of Finance is the primary liaison in QMUL for internal audit matters and coordinates arrangements between the outsourced internal audit function and college staff.

8.16 The Internal Audit function is independent in its planning and operation and has the right of direct access to Council, the Chair of the Audit and Risk Committee and the President and Principal.

8.17 The prime responsibility is to provide Council, the President and Principal and the Queen Mary Senior Executive (QMSE) with assurances on the adequacy of the Risk Management Policy and the Internal Control Systems.

8.18 Annual internal audit plans are based on an analysis of risks to which QMUL is exposed.

8.19 At least annually the Head of Internal Audit provides the Audit and Risk Committee with a report on internal audit activity within QMUL, including his/her independent opinion on the adequacy and effectiveness of QMUL’s internal financial controls.

Directors of Professional Services

8.20 Directors of Professional Services are responsible to the President and Principal for the maintenance and promotion of standards, efficiency and good order in their Departments. Directors of Professional Services are responsible to the President and Principal through the Chief Operating Officer or Chief Strategy Officer.

8.21 Their financial responsibilities include:

- Ensuring that their staff are made aware of the existence and content of QMUL’s Financial Regulations
- Preparation of Department, financial, personnel and accommodation plans
- Ensuring that the resources which are controlled by the Department are used effectively and efficiently and are managed in accordance with QMUL’s Financial Regulations
- Establishing and maintaining clear lines of responsibility within their
Departments for all financial matters, including Budgeting

- Ensuring that all expenditure from College accounts is incurred within the course of approved College business and is authorised in accordance with the scheme of delegation

8.22 The Director of Finance will supervise and approve the financial systems and procedures in use within their Departments, including the form in which accounts and financial records are kept.

8.23 The Director of Finance will provide advice in the execution of their financial duties.

9. **Code of Conduct**

9.1 QMUL endeavours to conduct its business in accordance with the seven principles identified by the Committee on Standards in Public Life (formerly known as the Nolan Committee). See Appendix A.

9.2 QMUL’s Standards of Business Conduct provides a guide to the standards of conduct required from all members of QMUL community, including staff, students, visitors and external contractors, and can be found on QMUL intranet.

9.3 QMUL’s Code of Practice for Outside Work by College Staff applies to work undertaken by academic members of staff of QMUL on behalf of outside persons or organisations resulting from their role or position within QMUL, and can be found on QMUL intranet.

9.4 Members of Council, Committees and of the Queen Mary Senior Executive (QMSE) are required to disclose interests in QMUL’s Register of Interests, and ensure that entries in the register relating to them are kept up to date regularly and promptly. The Register of Interests of members of the Council and or members of the senior executive is accessible on the Council and Governance web pages.

9.5 No person shall be a signatory to a College Contract where he or she has an interest in the activities of the other party.


10.1 QMUL has a duty to conduct its affairs in a responsible and transparent way.

10.2 Members of staff are often the first to know when things are going wrong in College, whether these concern financial malpractice, the abrogation of appropriate and agreed procedures, or departures from the statutory or other requirements for good governance.

10.3 The Public Interest Disclosure (Whistle-blowing) Policy offers guidance on the handling of allegations relating to the running of QMUL or the activities of colleagues within the institution, and can be found on QMUL intranet.

10.4 The policy is based on the Public Interest Disclosure Act 1998, which sets out in detail when ‘disclosures’ by staff are protected by the Act. Amendments to the 1988 Act were introduced by the Enterprise and Regulatory Reform Act 2013.
11. Safeguarding against Theft, Fraud and Irregularity

11.1 QMUL’s Financial Regulations and Financial Procedures are designed to reduce the possibility of illegal acts occurring.

11.2 The Fraud and Corruption Policy details QMUL’s policy and response towards detected or suspected acts of fraud or corruption whether relating to employees, council members, computer misuse, contractors or external bodies.

11.3 Staff should report any suspicion to the Chief Operating Officer in the first instance, unless the Chief Operating Officer is suspected, in which case it should be reported to the President and Principal.

11.4 The Bribery Act 2010 came into force on 1 July 2011, and applies to all individuals working at all levels and grades for QMUL, including consultants, agency staff, volunteers, interns, agents, sponsors, or any other person associated with QMUL wherever situated, and applies to both home and overseas. QMUL has a zero tolerance policy towards bribery and corruption and is committed to the highest level of openness, integrity and accountability, both in letter and spirit.

11.5 It is an offence under the Money Laundering Regulations 2007 to derive a pecuniary benefit, directly or indirectly in the exchange of criminally obtained money or other assets for ‘clean’ money or other assets. There are specific policies on Anti Bribery and Corruption and Anti Money Laundering available on the QMUL intranet.

11.6 Staff will need to be aware that a breach of the provisions of these Acts renders them liable to prosecution.

12. Receiving Gifts or Hospitality

12.1 It is QMUL’s policy not to accept gifts unless the gift is of a value of less than that set by the Finance and Investment Committee from time to time. See Standards of Business Conduct, Appendix D available on the QMUL intranet.

12.2 It is QMUL’s policy not to accept hospitality which is in excess of what would normally be expected to be provided by QMUL.

12.3 QMUL’s gifts and hospitality policy applies to all College Council members, staff and individuals representing QMUL in any way. Where gifts and hospitality cannot be avoided QMUL’s procedures on accepting and declaring them are detailed in Standards of Business Conduct - Appendix D: Gifts and Hospitality Policy.

13. Risk Management

13.1 It is the responsibility of QMUL’s governing body to ensure that risks are being managed effectively and QMUL is meeting the accountability obligations set out in the HEFCE Financial Memorandum and Audit Code of Practice.

13.2 As part of this process HEFCE carries out an annual assessment of Institutional Risk. QMUL aims to always be assessed as ‘not at higher risk’. 
13.3 Under the Risk Management Policy the Council is responsible for overseeing risk management while the Queen Mary Senior Executive (QMSE) implements policy.

13.4 The Internal Control System and the Annual Review are the processes used to oversee risk management.

13.5 QMUL’s definition of risk is ‘anything (an action, event or set of circumstances) that can adversely or beneficially affect QMUL’s ability to achieve its current or future objectives’.

13.6 The Internal Control System is a continuing process whereby key risk indicators are identified, categorised, prioritised, monitored and reviewed on a regular basis. The objective is to manage risk efficiently, effectively and economically by assessing the impact and probability of the risk.

13.7 The Council receives periodic reports from the Chairman of the Audit and Risk Committee concerning internal control, including the steps QMUL is taking to manage risks, and progress reports on key projects.

13.8 Annual internal audit plans are based on the risk analysis.

13.9 At least annually the Head of Internal Audit provides the Audit and Risk Committee with a report on internal audit activity within QMUL, including independent opinion on the adequacy and effectiveness of QMUL’s internal financial control.

13.10 The Council is responsible for ensuring, via the Audit and Risk Committee, that there is an Annual Review of the effectiveness of the Internal Control System. The Annual Review is informed by the work of the internal and external auditors and the Annual Report to HEFCE.

Financial Management and Control

14. Financial Planning

College Strategy

14.1 The Council will periodically approve and update an overarching Strategy for QMUL.

14.2 The Statement of Mission, Vision and Values is the core and foundation of the Strategic Plan, and underpins all QMUL’s activities.

14.3 The Strategic Planning Office is responsible for the strategic planning process.

14.4 The quarterly Corporate Planning Statement monitors progress against the Strategic Plan’s Measures of Achievement for the current financial year.

14.5 The Head of Strategic Planning reports to the Chief Strategy Officer.
Financial Forecasts

14.6 The Director of Finance is responsible for preparing annually a rolling five-year financial forecast and plan for approval by Council on the recommendation of QMSE, and for their submission to HEFCE as part of the obligations of the Financial Memorandum.

14.7 The rolling five-year forecast provides the basis on which the Finance and Investment Committee can approve the next year's Annual Revenue Budget and Capital Programme.

14.8 The rolling five-year forecast presents the Strategic Plan's Measures of Achievements in a financial format, and is consistent with the Strategic Plan.

14.9 The Financial Management Section of the Finance Department is responsible for the forecasting process.

Budget Preparation

14.10 The Director of Finance is responsible for preparing each year an annual revenue budget and capital programme for consideration by QMSE and the Finance and Investment Committee before submission to Council. The budget should include cash flow forecasts for the year and a projected year-end balance sheet. The Director of Finance must ensure that detailed budgets are prepared in order to support the resource allocation process and these are communicated to the Heads of Schools/Institutes as soon as possible following their approval by the Council.

14.11 During the year, the Director of Finance is responsible for submitting revised budgets to the Finance and Investment Committee before submission to the Council for approval.

14.12 The Financial Management Section of the Finance Department is responsible for the Annual Budget process and the Budgetary Control Manual.

14.13 The control of income and expenditure within the agreed Annual Revenue Budget is the responsibility of the designated budget holder, assisted by management information and Financial Management Accounts provided by the Financial Management Section of the Finance Department.

14.14 Budget holders are responsible to their Heads of School/Institute or Directors of Professional Services departments.

14.15 Variances from agreed budgetary targets outside of a tolerance of 5% of a School/Institutes agreed budget must be reported immediately to the Director of Finance, with an action plan for reversal of adverse variances.

Capital Programme

14.16 The Chief Operating Officer is responsible for the Capital Programme process as administered through the Project Board, Project Working Groups and IT Strategy Board.

14.17 Capital expenditure and associated costs on land, buildings and equipment can only be approved as part of QMUL's Capital Programme agreed by Council.

14.18 The Director of Finance is responsible for preparing regular statements
concerning all capital expenditure to the Finance and Investment Committee.

14.19 The Finance and Investment Committee reviews the Capital Programme Funding and Adequacy Statement, and the interest rate structure, at least once a year, or more frequently if considered appropriate.

14.20 Proposals for inclusion of projects within QMUL’s Capital Programme are brought forward as part of QMUL’s annual Planning and Accountability Round (PAR).

14.21 Projects may arise from College wide developments, QMUL’s long-term maintenance plan, unforeseen emergencies, Departmental/School/Institutional initiatives, Research funding received or as a result of receiving HEFCE funds.

14.22 Following approval by Finance and Investment Committee and QMSE, project initiation and progression is subject to approval by the Project Board.

14.23 The Project Board should ensure that expenditure on capital expenditure is made by any relevant HEFCE deadlines, and is responsible for the approval of any variations. The Principal is responsible for the notification of large variations to the funding body, as laid down in HEFCE guidelines.

14.24 The proposed projects will be prioritised in accordance with QMUL’s priorities for capital investment as agreed by Council and in light of available resources as agreed by the Finance and Investment Committee.

14.25 Following completion of a capital project, a post-project evaluation or final report is submitted to the Project Board recording actual expenditure against budget and reconciling funding arrangements where a variance has occurred. Post-project evaluations may also need to be sent to the relevant funding body, as laid down in funding body guidelines.

14.26 A copy of QMUL Capital Expenditure Policy can be found on QMUL intranet.

Overseas Activity

14.27 International activity, will be developed within QMUL’s normal planning and control framework, and set in the context of clear objectives expressed within its Strategic Plan.

15. Financial Control

Budgetary Control

15.1 The control of income and expenditure within an agreed budget is the responsibility of the designated budget holder, who must ensure that the day-to-day monitoring is undertaken effectively. Budget holders are responsible to their Head of School/Institute or Director of Professional Services department for the income and expenditure appropriate to their budget. Material departures from agreed budgetary targets must be reported immediately, and if necessary, corrective action taken.

Financial Information

15.2 The budget holders are assisted in their duties by management information
provided by the Financial Management Section of the Finance Department.

**Increases to approved budgets**

15.3 Increases to approved budgets will be considered by the Finance and Investment Committee, which will make recommendations to the Council.

**Virements (transfers between budgets)**

15.4 The original approved budget cannot be amended. Virements can only be made against the revised budget.

15.5 Where a budget holder is responsible for more than one budget, Virements are permitted between these budgets with the approval of the Head of School/Institute or Director of Professional Services.

15.6 Virements between budgets held by different budget holders is permitted with the approval of the transferring budget holder and the Director of Finance.

**Transparent Approach to Costing (TRAC)**

15.7 TRAC is an activity based costing methodology used in the Higher Education sector as a form of accountability to the funding councils and to inform the funding councils in their funding submissions to the Treasury.

15.8 It was developed by the Joint Costing and Pricing Steering Group (JCPSG), a representative group bringing together Universities, Colleges and funding bodies.

15.9 It draws on survey data of how higher education staffs divide their time among various aspects of Research, Teaching and Other Activities.

15.10 Survey data must be gathered every three years.

15.11 The annual TRAC Return is subject to review by the Director of Finance, Chief Operating Officer, Costing Group, QMSE and Audit and Risk Committee.

**16. Accounting Arrangements**

**Accounting Policies**

16.1 The Financial Statements are prepared for the financial year ended 31st July under the historical cost convention, in accordance with both the Statement of Recommended Practice on Accounting for Further and Higher Education (SORP), and applicable Accounting Standards.

16.2 The Financial Statements consolidate the financial statements of QMUL and its subsidiary and associated undertakings.

16.3 The Consolidated Financial Statements do not include those of QMSU as it is an independent institution with separate control.
Financial Statements – Annual Financial Accounts

16.4 The Financial Accounting Section of the Finance Department is responsible for the production of the Financial Statements.

16.5 The Director of Finance is responsible for drawing up a timetable for final accounts purposes in conjunction with the External Auditors.

16.6 The Financial Statements are first presented to the Finance and Investment Committee, and then reviewed by the Audit and Risk Committee prior to submission to Council for approval.

Monthly Financial Management Accounts

16.7 The Financial Management Section of the Finance Department is responsible for the production of the Monthly Financial Management Accounts, and analysis of variances against budget as per the Budgetary Control Manual.

16.8 The Director of Finance presents a report of financial performance to the Finance and Investment Committee at least quarterly.

Retention of Accounting Records and Financial Statements

16.9 QMUL’s Accounting Records are held on the Agresso Financial System, in line with TECH 01/11: Guidance for Directors on Accounting Records under the Companies Act 2006 issued in 2011 by the Institute of Chartered Accountants in England and Wales. TECH 01/11 is a summary of the obligation to keep accounting records under Section 386 of the Companies Act 2006.

16.10 The Director of Finance is responsible for ensuring the retention of financial records and financial statements.

16.11 It is a legal HMRC requirement for QMUL to retain business records for six years. Records and Accounts may be kept on computer.

16.12 The Companies Acts and the Limitation Act 1980 set out the arrangements for the retention of documents and records. In light of those parameters, the following retention periods are specified by QMUL:

- Six years for Contracts, Investment Instructions, Share Certificates, Insurance Policies, Claims and Reports, Intellectual Property Management
- Twelve years for Capital Asset Register items
- Under the Construction (Design and Management) Regulations 2007 management of the legal aspects of property ownership and occupancy should be kept for the life of the building, to include:
  - Title Deeds, Leases, Mortgage Deeds, Planning Applications, Building Plans and Drawings

16.13 The Income and Corporation Taxes Act 2010 requires Corporation Tax Returns to be retained for a minimum of two years. From 1st April 2011 these must now be submitted and retained electronically.

16.14 Council Papers are retained indefinitely by the Council Secretariat, and should be referred to for details of authorisations.

16.15 All retention arrangements must comply with the Freedom of Information Act
Public Access

16.16 QMUL’s financial statements may be found on QMUL website.

16.17 Under the terms of the Freedom of Information Act 2000, any person may make a written request for financial information concerning QMUL’s operations. The Act requires QMUL to respond to any such request within 20 working days, although there are a number of exemptions (including cases where the information requested is already in the public domain).

Financial Forms

16.18 Financial Forms relating to the Financial Procedures can be found on the Finance Department intranet.

Taxation

16.19 The Director of Finance is responsible for advising Schools/Institutes and Directors of Professional Services, in the light of guidance issued by the appropriate bodies and relevant legislation, on all taxation issues as it applies, to QMUL.

16.20 The Director of Finance is responsible for compliance with VAT, PAYE, National Insurance, Corporation Tax and Import Duty legislation, and for communications with the relevant authorities and for providing advice to Heads of Schools/Institutes and Directors of Professional Services departments.

16.21 The Director of Finance is responsible for maintaining QMUL’s tax records, making all tax payments, receiving tax credits and submitting tax returns by their due date as appropriate.

16.22 Day to day advice on VAT and Corporation Tax is provided by the Head of Financial Accounting.

16.23 Day to day advice on Income Tax and National Insurance is provided by the Head of Payroll and Pensions within the Human Resources Directorate.

17. Audit Requirements

General

17.1 The Council has responsibility for maintaining an effective system of internal control that supports the achievement of policies, aims and objectives, while safeguarding the public and other funds and assets for which the Council is responsible, in accordance with the responsibilities assigned to the Council in the Charter and the Financial Memorandum with HEFCE.

17.2 External auditors and internal auditors shall have authority to:

- Access QMUL premises at reasonable times
- Access all assets, records, documents and correspondence relating to any financial and other transactions of QMUL
- Require and receive such explanations as are necessary concerning
any matter under examination
- Require any employee of the Institute to account for cash, stores or any other College property under his or her control

17.3 The Director of Finance is responsible for drawing up a timetable for final accounts purposes and will advise staff and the external auditors accordingly.

17.4 The financial statements should be reviewed by the Audit and Risk Committee and, on the recommendation of the Audit and Risk Committee; they will be submitted to the Council for approval.

External Audit

17.5 The appointment of the External Auditors takes place annually, and is the responsibility of Council, on the recommendation of the Audit and Risk Committee.

17.6 The primary role of external audit is to report on QMUL’s financial statements and to carry out such examination of the statements and underlying records and control systems as are necessary to reach their opinion on the statements and to report on the appropriate use of funds. Their duties will be in accordance with advice set out in the HEFCE Audit Code of Practice and the Auditing Practices Board’s statements of auditing standards.

17.7 The External Auditors report to the Audit and Risk Committee.

Internal Audit

17.8 The appointment of the Head of Internal Audit takes place annually, and is the responsibility of Council, on the recommendation of the Audit and Risk Committee. The Director of Finance is the primary liaison in QMUL for internal audit matters and coordinates arrangements between the outsourced internal audit function and college staff.

17.9 The Head of Internal Audit reports to the Audit and Risk Committee and is responsible for Internal Audit Strategy.

17.10 HEFCE’s Audit Code of Practice and Finance Memorandum require QMUL to have an Internal Control Function.

17.11 The Internal Audit function is independent in its planning and operation and has the right of direct access to Council, the Chair of the Audit and Risk Committee and the President and Principal.

17.12 The prime responsibility is to provide Council, the President and Principal and the Queen Mary Senior Executive (QMSE) with assurances on the adequacy of the Risk Management Policy and the Internal Control System.

17.13 Annual internal audit plans are based on an analysis of risks to which QMUL is exposed.

17.14 At least annually the Head of Internal Audit provides the Audit and Risk Committee with a report on internal audit activity within QMUL, including his/her independent opinion on the adequacy and effectiveness of QMUL’s internal financial controls.
Other Auditors

17.15 QMUL may, from time to time, be subject to audit or investigation by external bodies such as the HEFCE, European Court of Auditors, HM Revenue and Customs and other relevant bodies. They have the same rights of access as external and internal auditors.

18. Scheme of Delegation of Financial Authority

18.1 A Scheme of Delegation of Financial Authority has been drawn up by the Director of Finance to support QMUL’s Financial Regulations and is available on the QMUL intranet.

18.2 The Scheme of Delegation identifies who is responsible for a particular area of QMUL’s financial management as well as the accountability arrangements, including the use of computerised authorisations.

18.3 In exercising this delegated authority, budget holders are required to observe QMUL’s financial, procurement and tendering procedures.

18.4 The monetary values in the Scheme of Delegation of Financial Authority are reviewed by the Finance and Investment Committee every year and any changes recommended to Council.

19. Treasury Management

19.1 The Finance and Investment Committee determines the Treasury Management Policy.

19.2 The Financial Accounting Section of the Finance Department administers the policy on behalf of the Finance and Investment Committee.

19.3 Council is responsible for the appointment of QMUL’s Bankers and other professional financial advisers (such as investment managers) on the recommendation of the Finance and Investment Committee.

19.4 All Bank Accounts shall be in the name of QMUL or one of its associated or subsidiary companies. Only the Director of Finance shall open or close a Bank Account.

19.5 The Director of Finance is responsible for ensuring that all bank accounts are subject to regular reconciliation and that large or unusual items are investigated as appropriate.

19.6 All borrowings shall be in the name of QMUL and shall follow the HEFCE Good Practice Guide – Borrowing in the Higher Education Sector, and to CIPFA’s statement of best practice on Treasury Management.

19.7 The Director of Finance is responsible for QMUL’s Banking Arrangements, including opening and closing Bank Accounts, and making recommendations regarding the structure of the Bank Mandate.

19.8 Amendments to the structure of the Bank Mandate require approval of the Finance and Investment Committee, as witnessed by a signed copy of the minutes.
20. Income

20.1 The Director of Finance is responsible for:

- Ensuring that appropriate procedures are in place to enable QMUL to receive all the income to which it is reasonably entitled
- Prompt collection, security and banking of all income received
- Ensuring that all grants notified by the HEFCE and other bodies are received and appropriately recorded in QMUL’s accounts
- Ensuring that all claims for funds, including tuition fees, research grants and contracts, are made in a timely manner
- Approving all receipt forms and other official documents in use and electronic collection systems

20.2 The Income and Credit Control Section of the Finance Department is responsible for the day to day management and processing of Income.

20.3 All monies received must be paid to the Cashier promptly, and in accordance with the financial procedures. The custody and transit of all monies received must comply with the requirements of QMUL’s insurers.

20.4 All sums received must be paid in and accounted for in full, and must not be used to meet miscellaneous expenses or be paid into a petty cash float. Personal or other cheques must not be cashed out of money received on behalf of QMUL.

20.5 It is the responsibility of all staff to ensure that revenue to QMUL is maximised by the efficient application of agreed procedures for the identification, collection and banking of income.

Student Fees

20.6 The procedures for collecting tuition and residence fees must be approved by the Director of Finance.

20.7 Detailed information regarding the amount, collection and for dealing with outstanding Tuition Fees can be found on QMUL website.

20.8 The Finance and Investment Committee has delegated to QMSE the authority to approve QMUL’s policy for dealing with student related debt.

Funding Council Grants

20.9 Funding Council Grants are categorised into the following:

- Recurrent Grant
- Specific Grants
- Deferred Capital Grants Released in the year

Sponsored Research Grants and Contracts

20.10 Income is recognised based on direct expenditure incurred during the year plus recoverable overheads. Unspent balances are carried forward.
**Investment Income**

20.11 Investment Income, including the net surplus on realisation of investments, is credited directly to the funds concerned.

20.12 Deposit Interest Receivable is accounted for on an accruals basis.

**Income from Specific Endowments and Donations**

20.13 Income is recognised based on expenditure incurred during the year together with any related contribution towards indirect costs.

**Other Operating Income**

20.14 Other Operating Income includes:

- Income received from Residences, Catering and Conferences
- Income from Health Authorities

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**21. Research Grants and Contracts**

21.1 Research can be defined as original investigation, undertaken to gain new knowledge and understanding, which may be directed towards a specific aim or objective.

21.2 The term Research Grant is restricted to research projects funded by UK Research Councils, Charities, Public Sector Organisations, Industry Sources and HEFCE.

21.3 All other externally financed research projects, with the exception of donations/bequests, are classified as Research Contracts.

21.4 Many grant-awarding bodies and contracting organisations stipulate conditions under which their funding is given. In addition, there are often procedures to be followed regarding the submission of interim or final reports or the provision of other relevant information. Failure to respond to these conditions often means that QMUL will suffer a significant financial penalty. It is the responsibility of the named supervisor or grant holder to ensure that conditions of funding are met. Any loss to QMUL resulting from a failure to meet conditions of funding is the responsibility of the budget holder.

**Research Ethics**

21.5 An ethical review of research is a requirement of funding from a number of bodies.

21.6 The Queen Mary Ethics of Research Committee deals with the ethical review of research funding, and a Statement of Ethical Investment is available on the intranet.

21.7 QMUL operates within the UUK Research Integrity Concordant.

**Non Medical Research Funding**

21.8 Research Grants Administration (RGA) deals with all aspects of non medical research funding.
21.9 Details of European Standard Operating Procedures (SOPs) and Pre and Post award SOPs can be found on the RGA website.

Medical Research Funding

21.10 The Joint Research Office deals with all Medical Research Funding.

21.11 Details of pre and post funding services and support, and policy and procedures, can be found on the Joint Research Office website.

22. Intellectual Property Rights

22.1 Certain activities undertaken within QMUL including research and consultancy may give rise to ideas, designs and inventions which may be patentable. These are collectively known as intellectual property. Any contract regarding commercial exploitation of intellectual property rights will be negotiated by QMUL as part of the contractual process.

22.2 QMUL’s Code of Practice for the Exploitation of Intellectual Property can be found on the intranet.

22.3 Queen Mary Innovation Limited is committed to building stronger relationships with business and the wider community to help facilitate the transfer of innovative ideas efficiently to the commercial marketplace.

23. Expenditure

23.1 The Director of Finance is responsible for making payments to suppliers of goods and services to QMUL.

23.2 The Procurement department is responsible for developing the procurement (purchasing) policy and procedures to determine how non pay expenditure will be managed to:

- Protect the commercial interests of QMUL
- Provide contracts that give best value for money
- Ensure compliance with all relevant legislation

23.3 The Head of Procurement reports to the Director of Finance.

23.4 Heads of Schools/Institutes and Directors of Professional Services are responsible for ensuring that their area’s expenditure does not exceed the budget or funds available.

23.5 Heads of Schools/Institutes and Directors of Professional Services are responsible for ensuring that all expenditure from College accounts is incurred within the course of approved College business and is authorised in accordance with the scheme of delegation.

23.6 Heads of Schools/Institutes and Directors of Professional Services are responsible for ensuring that they and their staff adhere to the Procurement Policy and Procedures when purchasing goods, services and works.

23.7 Full details of procedures for the procurement of non pay expenditure,
including for temporary staff, are on the Procurement department’s intranet. Also see Scheme of Delegation of Financial Authority for details of monetary values and limits.

23.8 The Agresso Training Manual details procedures for raising and authorising requisitions, receipting goods and authorising purchase invoices.

23.9 Expenditure beyond certain thresholds from research grants funded by Institutions of the European Union, UK Research Councils and UK Government Departments may be required to be advertised for tender in the European Union (EU) marketplace as a condition of the grant. Clarification with regard to which sources of funding require EU tendering may be sought from the Head of Research Resources. Different thresholds apply depending on whether the procurement is for services, supplies or works. The Procurement department can advise on the threshold currently in operation and will coordinate any such procurement process. If in doubt, the Procurement department should be consulted.

Salaries, Wages and Other Staff Payments

23.10 The Human Resources Department is responsible for Salaries and Wages payments to Staff.

23.11 The University’s policy regarding Other Staff Payments of Expenses and Benefits is detailed in the Guide to Expenses and Benefits issued by the Director of Finance.

23.12 All claims must be authorised by the appropriate budget holder whose authorisation indicates that the expenses have been correctly and necessarily incurred on behalf of QMUL and form part of an approved budget. The claimant must not authorise his/her own expenses.

23.13 The Human Resources Department is responsible for the payment of PAYE and National Insurance to HM Revenue and Customs (HMRC).

24. Assets and Liabilities

24.1 Assets owned or leased by QMUL shall not be subject to personal use without proper authorisation.

Stocks

24.2 Heads of Schools/Institutes and Directors of Professional Services are responsible for the custody and control of stocks and stores within their area, including regular inspection and stock checks. Stocks and stores of a hazardous nature should be subject to appropriate security checks.

24.3 All Stores Accounting and Stock Check Procedures must be approved by the Director of Finance.

24.4 Stocks are stated on the Balance Sheet at the lower of cost and net realisable value.

24.5 Any Stock Provisions or requests to write off stocks must be submitted in writing to the Financial Accounting Section of the Finance Department, and may require Finance and Investment Committee approval.
Current Asset Investments

24.6 Current Asset Investments are held at the lower of cost and net realisable value.

Debtors

24.7 The Director of Finance is responsible for implementing the Debtor Policy detailed in the Income and Credit Control Procedures, and the Student Debtor Policy set by QMSE. QMSE have delegated authority from the Finance and Investment Committee to deal with all matters relating to student related debt.

24.8 The Income and Credit Control Section of the Finance Department is responsible for the day to day management of Debtors, including:

- Raising Debtor Invoices promptly
- Processing Cash received
- Taking swift and effective action to collect overdue accounts
- Monitoring outstanding debts and preparing progress reports for the Finance and Investment Committee

24.9 Requests to write off debts must be submitted in writing to the Income and Credit Control Section of the Finance Department, and may require approval from QMSE. See Scheme of Delegation of Financial Authority for details of monetary values and limits.

24.10 The Income and Credit Control Section of the Finance Department is responsible for the maintenance and reconciliation of all bank accounts.

Cash and Petty Cash

24.11 The Income and Credit Control Section of the Finance Department is responsible for the control of Cash and Petty Cash. Also see Scheme of Delegation of Financial Authority for details of monetary values and limits.

24.12 Wherever possible, cash must be paid to QMUL’s Cashier, and custody of cash holdings must comply with the requirements of QMUL’s insurers.

24.13 No deductions may be made from any cash collected on behalf of QMUL prior to paying to the Cashier.

24.14 Personal or other cheques must not be cashed out of money received on behalf of QMUL.

24.15 Single items less than £50 can be purchased from Petty Cash and must be supported by receipts or vouchers. Petty Cash must not be used for items which can be bought using QMUL’s Purchase Card.

24.16 The Director of Finance shall make available to Heads of Schools/Institutes and Directors of Professional Services such Petty Cash Floats as are necessary for the disbursement of petty cash expenses.

24.17 Heads of Schools/Institutes and Directors of Professional Services are responsible for the safe keeping of the Petty Cash Float.
24.18 Requests for reimbursement, supported by receipts or vouchers, must be sent to QMUL’s Cashier using the appropriate form.

24.19 At the end of the financial year a certificate of the balances held should be completed by the member of staff responsible for the float, and countersigned by the Head of School/Institute or Director of Professional Services.

Creditors

24.20 The Accounts Payable Section of the Finance Department is responsible for the day to day management of Creditors, including:

- Scanning, processing and filing Supplier Invoices promptly
- Processing payments according to the contract payment terms
- Processing overseas payment requests
- Taking swift and effective action to receive credit notes
- Monitoring aged creditors and preparing progress reports for the Finance and Investment Committee

24.21 The Late Payment of Debts (Interest) Act 1998 was introduced to give small businesses the right to charge interest on late payments from large organisations and public authorities. In view of the penalties in this Act, QMUL requires that invoices must be paid in accordance with agreed credit terms.

Loans to Third Parties

24.22 The Finance and Investment Committee must authorise any loans to Third Parties, including to Subsidiary Companies, QMSU and any loan schemes to College staff.

24.23 The Financial Accounting Section of the Finance Department is responsible for the management of the loans, including the calculation and recovery of interest and capital, and the preparation of reports for the Finance and Investment Committee.

Loans from Third Parties

24.24 HEFCE requires an Annualised Servicing Cost (ASC) calculation to be made against Loans from Third Parties. The Finance and Investment Committee must authorise any loans from Third Parties, including to Subsidiary Companies.

24.25 The ASC of the financial commitments consist of the costs of capital repayments and total interest costs spread evenly over the period of the financial commitments. This means the total expected net cash payments (capital and interest, including any large lump sums payable at the end of the term) over the period of the loan, divided by the period of the loan in years.

24.26 The ASC should reflect economic substance, which may not mirror the legal form.

24.27 Written Council consent is required before QMUL undertakes any level of financial commitment that would make the ASC of all long term financial commitments exceed 4% of total income as reported in the latest audited financial statements, or exceed 4% of an estimated lower amount of income for the current financial year.
24.28 The Financial Accounting section of the Finance Department is responsible for the ASC calculations.

**Capital Expenditure Authorities and Responsibilities**

24.29 Capital Expenditure is defined as any expenditure over a value specified by the Finance and Investment Committee on an item which has a life of more than one year, and has a use in the teaching of students, research, the care of patients or for administrative purposes. This includes items that are leased.

24.30 A copy of the Capital Expenditure Policy can be found on QMUL intranet.

24.31 See Scheme of Delegation of Financial Authority for details of monetary values and limits regarding acquisitions and disposals of assets.

24.32 Expenditure which enhances the value of an asset beyond what was originally intended, replaces part or all of an existing asset or relates to a major inspection or overhaul of an asset is classified as Capital Expenditure.

24.33 Repairs and maintenance expenditure designed to maintain the standard or performance of an asset is classed as Revenue and not Capital Expenditure.

24.34 Council must authorise the purchase or lease or rent of land, buildings or fixed equipment, with reference to HEFCE requirements.

24.35 The disposal of any assets funded by HEFCE must be approved by Council, and HEFCE consent must be obtained if exchequer funds were used to acquire the assets.

24.36 The Financial Management Section of the Finance Department is responsible for maintaining QMUL’s Fixed Asset Register.

24.37 Heads of Schools/Institutes and Directors of Professional Services must supply the Director of Estates and Facilities with details of their fixed plant and machinery and what has been added, removed or is redundant.

24.38 Heads of Schools/Institutes and Directors of Professional Services are also responsible for maintaining inventories in their area:

- Inventory items are equipment, furniture and stores
- The Inventory must include items donated or held in trust
- Inventories must be checked at least annually

**Land and Buildings**

24.39 The cost of land, buildings, development costs and the capital element of expenditure incurred in respect of estate improvement is capitalised.

24.40 No provision for depreciation is made against the value of land.

24.41 Assets in the course of construction are stated at cost and are not depreciated. They are transferred to and treated as completed buildings when ready for use. Any impairment of value is provided for accordingly.

24.42 Where buildings are acquired with the aid of specific grants they are capitalised and depreciated as above. The related grants are treated as
Deferred Capital Grants and released to income in line with the Depreciation Charge.

**Equipment**

24.43 Equipment costing less than an amount specified by the Finance and Investment Committee per individual item or group of related items is written off in the year of acquisition.

24.44 The cost of all other equipment is capitalised.

**Leases**

24.45 Fixed Assets held under Finance Leases and the related lease obligations are recorded in the Balance Sheet at the fair value of the leased asset at inception of the lease less depreciation.

24.46 The lease rentals are treated as consisting of capital and interest elements.

24.47 The capital element is applied to provide the outstanding obligation at the next option date.

24.48 The interest element is charged to the Income and Expenditure Account so as to give a constant periodic rate of charge of the remaining balance outstanding at the end of each accounting period.

24.49 Rental costs under Operating Leases are charged to expenditure in equal annual amounts over the period of the lease.

**Fixed Asset Investments and Endowment Asset Investments**

24.50 Fixed Asset Investments and Endowment Asset Investments are held in the Balance Sheet at Market Value.

**25. Funds Held on Trust**

25.1 The Director of Finance is responsible for maintaining a record of the requirements for each Trust Fund and for advising the Finance and Investment Committee on the control and investment of Fund balances.

25.2 The Finance and Investment Committee is responsible for ensuring that all of QMUL’s Trust Funds are operated within any relevant legislation and the specific requirements of each Trust.

25.3 Details of Trust Funds can be found on QMUL’s website.

**26. Other**

**Insurances**

26.1 The Director of Finance is responsible for effecting insurance cover as determined by the Finance and Investment Committee, and for managing the insurance administration and claims process.

26.2 The Audit and Risk Committee reviews the adequacy of QMUL’s insurance arrangements with regard to risk management and value for money. The
Finance and Investment Committee ensures the viability and quality of the insurance arrangements.

26.3 A short paper summarising the reasons for the selection of QMUL’s insurers is provided annually to the Finance and Investment Committee.

**Queen Mary Student Union (QMSU)**

26.4 The Charities Act 2006 required all Student Unions to register with the Charity Commission. QMSU successfully completed registration as a charity in July 2011.

26.5 Charity Commission approval required QMSE to demonstrate that the Student’s Union is a well managed, transparent and accountable organisation, and that its activities are of benefit to the student body.

26.6 QMSU is a Charitable Company Limited by guarantee.

26.7 QMSU Services Ltd is a wholly owned subsidiary trading company of the Student Union.

26.8 QMUL Financial Regulations also apply to QMSU.

26.9 QMSU is responsible for maintaining its own bank accounts and financial records and preparing its own Management and Annual Accounts.

26.10 Management Accounts will be presented to the Finance and Investment Committee as required.

26.11 At the end of each financial year the QMSU accounts will be audited by a firm of auditors approved by their Trustee Board. The audited accounts will be presented to the Finance and Investment Committee.

26.12 QMUL’s internal audit function shall have access to the records, assets and personnel within QMSU to ensure accountability for the use of the Block Grant.

**Use of QMUL Seal**

26.13 The Academic Registrar and Secretary to Council is responsible for keeping secure the Common Seal of QMUL and submits a report to each Council meeting detailing the use of QMUL’s seal since the last meeting.
Appendix A

Seven Principles identified by the Committee on Standards in Public Life (formerly known as the Nolan Committee)

1. Selflessness

Holders of public office should act solely in terms of the public interest.

They should not do so in order to gain financial or other material benefits for themselves, their family, or their friends.

2. Integrity

Holders of public office should not place themselves under any financial or other obligation to outside individuals or organisations that might seek to influence them in the performance of their official duties.

3. Objectivity

In carrying out public business, including making public appointments, awarding contracts, or recommending individuals for rewards and benefits, holders of public office should make choices on merit.

4. Accountability

Holders of public office are accountable for their decisions and actions to the public and must submit themselves to whatever scrutiny is appropriate to their office.

5. Openness

Holders of public office should be as open as possible about all the decisions and actions that they take.

They should give reasons for their decisions and restrict information only when the wider public interest clearly demands.

6. Honesty

Holders of public office have a duty to declare any private interests relating to their public duties and to take steps to resolve any conflicts arising in a way that protects the public interest.

7. Leadership

Holders of public office should promote and support these principles by leadership and example.
Appendix B

Useful links

QMUL Policy Zone

http://www.arcs.qmul.ac.uk/policy_zone/index.html

Charter, Statutes and Ordinances of the University of London:
http://www.london.ac.uk/governance.html

Model Financial Memorandum between HEFCE and Institutions:
http://www.hefce.ac.uk/pubs/hefce/2010/10_19/
(Note this is currently subject to consultation with a new memorandum anticipated to be published and take effect from 1 August 2014)

Accountability and Audit: HEFCE Audit Code of Practice is to be found in Annex B of:
http://www.hefce.ac.uk/pubs/hefce/2010/10_19/

Statement of Recommended Practice: Accounting for Further and Higher Education:
http://www.hesa.ac.uk/dox/datacoll/fsr_general/sorp07.pdf

TRAC for Teaching (TRAC (T)): http://www.hefce.ac.uk/whatwedo/lgm/trac/

Public Interest Disclosure Act 1998:

Auditing Practices Board: Statements of Auditing Standards:

HMRC VAT Notice 700/21 Keeping Records and Accounts:

Construction (Design and Management) Regulations 2007: